

No. CEA-12011/253/2025
Government of India
Ministry of Cooperation
The Co-operative Election Authority

09th Floor, Tower E, World Trade Centre
Nauroji Nagar, New Delhi -110029

Dated:07th May, 2026
Election No. 14/2026-27

ORDER

Sub: Appointment of "Returning Officer" and the "Election Programme" for Conduct of Election of Governing Council & Office Bearers of "National Cooperative Union of India (NCUI), New Delhi- reg.

1. The Cooperative Election Authority has been established under Section 45 of the Multi-State Cooperative Societies Act, 2002 (as amended in 2023). As per Section 45-I of the said Act, the Authority discharges the following functions: -

- i. Conduct of elections of the multi-state cooperative society;
- ii. Supervise, direct and control the matters relating to preparation of electoral rolls; and
- iii. Such other functions as may be prescribed.

2. **Background:** The term of Governing Council of NCUI ended on 22.11.2025. Bye-Laws of the Society were approved by CRCS on 21.12.2025 wherein inter-alia, constituencies were revised. Vide Order no. R-11017/39/2020-L&M dated 19.01.2026 Ministry of Cooperation appointed an Administrator to manage the affairs of the Society as per Section 123 of the MSCS Act upto a period of six month.

2.1 W.P.(C) 3956/2026 was filed in the Hon'ble High Court of Delhi wherein Order dated 30.03.2026 was passed.

2.2 SLP No. 15363/2026 was filed in the Hon'ble Supreme Court of India wherein Order dated 04.05.2026 (copy enclosed for guidance of Returning Officer & Administrator) was passed with inter-alia following directions:

"1. Issue notice, returnable on 20.07.2026.

2. *Heard Mr. Tushar Mehta, learned Solicitor General, Mr. P.S. Patwalia, learned senior counsel and Mr. Ninad Laud, learned counsel appearing for the petitioners and Mr. Shailesh Madiyal, learned senior counsel appearing for the respondent no. 5.*

3. *Having considered the scheme of the Multi-State Co-operative Societies Act, 2002 (for short, 'the Act') and in particular Sections 49 and 123(3) of the Act and also having considered the decisions of this Court in K. Shantharaj vs. M.L. Nagaraj reported in (1997) 6 SCC 37 and Jt. Registrar of Cooperative Societies, Kerala vs. T.A. Kuttappan reported in (200) 6 SCC 127, as an interim measure, it is advisable that the elections are not interdicted but the petitioners viz. National Cooperative Export Limited, National Cooperative Organics Limited and Bharatiya Beej Sahakari Samiti Limited are permitted to participate in the election process and cast their votes. However, their voting would be kept in a sealed cover and declaration of the result shall be subject to further orders of the Court.*



4. Further, in modification of the order impugned before us, we clarify that the directions contemplated in paragraph nos. 10 and 11 are relatable to the Competent Authority under the statute and not the Administrator. The Authority shall take necessary steps within two weeks from today so that the entire process is completed by 31.07.2026.”

3. Accordingly, in exercise of the powers conferred by Section 45 K (1) of the Multi-State Co-operative Societies (MSCS) Act 2002, as amended by the MSCS amendment Act 2023 read with Rule 19F (a) of the MSCS Rules 2002, as amended with MSCS Rules in 2023, the Co-operative Election Authority hereby appoints **District Magistrate, South (Delhi)** as Returning Officer for conducting Elections of the society as per details in subsequent paras.

4. The detailed election programme is as under: -

Election Program
{Rule 19H (2)}

(A) General Information					
1	Name of MSCS	National Cooperative Union of India (NCUI), 3, August Kranti Marg, Siri Institutional Area, Hauz Khas, New Delhi-110016			
2	Registration No.	L-11015/9/76-L&M and L-11016/5/77-L&M			
3	Returning Officer	District Magistrate / Collector, South (Delhi)			
4	Members in Governing Council to be Elected	Governing Council- 20 Office Bearer (President & Vice-President)			
5	Nominated Member	One- As per Bye-Laws 14 a(v)			
6	Operational Area	Whole of India			
7	Number of Members	Approx 347			
8	Constituencies	Bye-Law	Group	Members Category	No. of Directors
14 a(i)		I	State Cooperative Unions & Cooperative Unions of Union Territories	7	
14 a(ii)		II	National Level Cooperative Societies / Federations	5	
14 a(iii)		III	State Level Cooperative Federations / Societies / Associations	6	
14 a(iv)		IV	Multi State Cooperative Societies	2	
14 a(v)		One nominee of the Central Govt, Ministry of Cooperation			
	Total	21 (20 Elected & 01 Nominated)			
9	Polling Booth	One polling booth to be set up at Registered office/HQ, New Delhi or as decided by RO			
10	CEO contact details	CEO	Mobile No	Email Id.	
		Sh. Pankaj Srivastava	9408794352	ncuichiefexecutive@gmail.com	
The Returning Officer is requested to publish election notice in the newspaper circulated in the area of operation as required under Rule 19-I(3) and also to publish election programme on the website of the society.					
(B) Program for seeking names of Representatives/Delegates from Member Societies					
SL. No.	Particulars	<u>Date</u>			
1	Handing over of List of Member by Chief Executive, NCUI to RO	11 th May, 2026 (Monday)			



2	Publication of List of Members by RO on notice board and on website of the NCUI	On or Before 12 th May, 2026 (Tuesday)
3	Sending of letters to Societies by RO requesting them to send names of delegates	On or before 14 th May, 2026 (Thursday)
4	Receiving of resolution of delegates from members societies by RO	On or before 11 th June, 2026 (Thursday)
5	Examination/Verification of documents of delegates received under Rule 19H(5), Rule 19H(6) & Rule 19H(7) and Section 38(3)	11 th June, 2026 to 12 th June, 2026 (Thursday to Friday)

Note: Returning Officer must ensure:

(i) Receipt of proforma of delegate/representative from Member-Society as per Proforma annexed at Annexure-X

(ii) Proforma to be accompanied by original FRESH RESOLUTION of the Board of the Member- Society. [Rule 19(H)(7)]

(iii) Proforma to be submitted by the Member Society to the Returning Officer and not to Chief Executive of the NCUI [Refer Section 38(3) of MSCS Act] and under Rule 19H(5), 19H(6) & 19H(7) of MSCS Rules recommending the name of delegate for the General Body of NCUI.

(C) Election program for Governing Council

1	Publication of Provisional List of Delegates (Group wise & constituency wise), eligible to Vote on website and notice board	12 th June, 2026 (Friday)	By Evening
2	Time Window for Raising Objection to the Provisional List	15 th June, 2026 to 19 th June, 2026 (Monday to Friday)	11:00 AM to 3:00 PM
3	Scrutiny of objection received to the Provisional List (if any)	22 th June, 2026 to 25 th June, 2026 (Monday to Thursday)	11:00 AM to 3:00 PM
4	Publication of final list of Members/Delegates, eligible to vote on website & notice board of the NCUI	25 th June, 2026 (Thursday)	By Evening
5	Issue and Filing of Nomination Form	27 th June, 2026 to 1 st July, 2026 (Saturday to Wednesday) (Except Sunday)	11:00 AM to 3:00 PM
6	Display of nominations received by Returning Officer on website & notice board of the NCUI	01 st July, 2026 (Wednesday)	By Evening



7	Scrutiny of Received Nomination Forms	02 nd July, 2026 (Thursday)	Till Completion of Scrutiny
8	Publication of List of Valid Nominations	02 nd July, 2026 (Thursday)	Immediately After Scrutiny
9	Withdrawal of Nominations	03 th July, 2026 (Friday)	11:00 AM to 3:00 PM
10	Publication of Final List of Contesting Candidates	03 th July, 2026 (Friday)	By Evening
11	Date of Polling, if Necessary	15 th July, 2026 (Wednesday)	8:00 AM to 04:00 PM and all those who have entered polling station at 04 PM or before should be allowed to cast vote
12	Counting of votes except for constituency 14 a(ii) (Group II)	16 th July, 2026 (Thursday)	08:00 AM onwards
13	Declaration of Result of Governing Council	As per order of the Hon'ble Supreme Court of India	
(D) Nomination from Central Government			
1	Receipt of Nomination from Central Govt. by RO	On or before 15 th July, 2026 (Wednesday)	
(E) Election Program of Office Bearer			
Dates to be published later			

5. Important instructions on conduct of elections are attached at **Annexure-I**.
6. **Nomination of Govt. Director**- One director would be nominated by Ministry of Cooperation as per Bye-Laws 14a(v) of Society, on or before 15.07.2026.
7. RO is requested to ensure the election is conducted as per the MSCS Act, 2002 as amended by MSCS (Amendment) Act 2023 and Rules framed thereunder. In case any provision of Registered Bye-Laws of the Society is inconsistent with the provision of Act and Rules made thereunder, then provisions of the Act/Rules shall prevail over such in-consistent provision and decision taken by CEA in this regard shall be final.
8. RO is advised to go through the documents meant for conduct of election- namely (i) **Preparation of member list**, (ii) **Preparation of voter list**, (iii) **Guidelines relating for seeking prior approval of Board of Directors and Office Bearers** and (iv) **Manual of instruction on use of Ballot Paper**. These documents are available on the website <https://cres.gov.in> under the heading: "**Cooperative Election Authority**". Instructions contained in these documents must be followed in letter and spirit so as to ensure free and fair election.
9. Handbook of RO for (i) Preparation of Member list November, 2025 (ii) Preparation of Voter list, December, 2025, (iii) Manual of instruction on use of Ballot Paper are also enclosed as **Annexure- VI, Annexure-VII & Annexure-VIII** respectively.
10. Instructions for filling-up of the Format- 19M (for seeking prior approval of Board result) and 19N (for seeking prior approval of Office Bearers) have been contained in Handbooks of Returning Officer- Seeking prior approval of result of election, this should be scrupulously followed by the Returning Officer. (**Annexure-IX**)

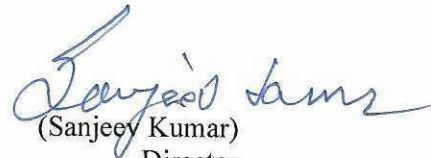


11. RO may submit proposal for appointment of adequate number of AROs. RO may recommend names from other department of the State Govt. or from Central Govt. offices.

12. **The Constituency shall be as per registered and approved Bye-Laws of the Society. Eligible voter shall cast vote as per Bye-Laws.**

13. A Checklist for RO is attached for monitoring the election process and recording various important information and details (**Annexure-II**).

14. This issues with the approval of Cooperative Election Authority.


(Sanjeev Kumar)
Director

Ph. No. 011-20909033



To,
District Collector / Magistrate, South (Delhi)
M.B. Road, Saket, New Delhi-110068
Email – dcsouth@nic.in

Copy to:

1. The Administrator, National Cooperative Union of India (NCUI), 3, August Kranti Marg, Siri Institutional Area, Hauz Khas, New Delhi-110016.

2. The Chief Executive of National Cooperative Union of India (NCUI), 3, August Kranti Marg, Siri Institutional Area, Hauz Khas, New Delhi-110016. Email-ncuichiefexecutive@gmail.com - **-with a request**

- a. To meet the RO and brief him about the society and get issued the election notice under the signature of the RO and get it published in the area of operation of the Society.
- b. This may be ensured by C.E.O / M.D that the following documents must be uploaded on Official Website of the Society.
 - i. Order of CEA for appointment of Returning Officer and election programme.
 - ii. Notification issued by Returning Officer giving details of election schedule and details of constituency etc.
 - iii. Provisional list of Members/Delegates who are eligible to vote.
 - iv. Publication of final list of Members/Delegates who are eligible to vote.
 - v. List of nomination received by the Returning Officers constituency-wise.
 - vi. List of nomination which has been rejected along with reasons for rejection.
 - vii. Publication of final list of contesting candidates.
 - viii. Declaration of result of Board of Directors.
 - ix. New Governing Council and its Office Bearers.
 - x. Election Notice under signature of RO to be published in newspapers by CEO.
- c. To deposit amount on account of remuneration payment for the conduct of election by RO/ARO and Polling Officer(s). Amount of remuneration to be as per order F.No.4-11/2025/CEA dated 16.10.2025 (**Annexure-IV**). The requisite amount is to be deposited by the society in CEA's account titled Cooperative Election Authority as details below: -

Name of Account Holder	Cooperative Election Authority
Name of Bank	State Bank of India
Account Number	43320407875
IFCS Code	SBIN0001076
Name of Branch	R.K. Puram, New Delhi
Type of Account	Saving Account

3. Secretary, Ministry of Cooperation, Atal Akshaya Urja Bhawan, Lodhi Road, New Delhi-110003. Email- secy-coop@nic.in to nominate one nominee of Central Govt. as per Bye-Law no. 14a(v) of the Society.
4. The Registrar of Cooperative Societies, Govt. of Delhi, Old court building, Parliament Street, Delhi-110001. Email- rcoop@nic.in
5. The Central Registrar of Cooperative Societies – for information
6. NIC with a request to upload on (www.crcs.gov.in).



S U P R E M E C O U R T O F I N D I A
RECORD OF PROCEEDINGS

Petition(s) for Special Leave to Appeal (C) No(s). 15363/2026

[Arising out of impugned final judgment and order dated 30-03-2026
in WP(C) No. 3956/2026 passed by the High Court of Delhi at New
Delhi]

NATIONAL COOPERATIVE EXPORT LIMITED & ORS. Petitioner(s)

VERSUS

UNION OF INDIA & ORS. Respondent(s)

IA No. 130161/2026 - EXEMPTION FROM FILING C/C OF THE IMPUGNED
JUDGMENTIA No. 130160/2026 - PERMISSION TO FILE ADDITIONAL
DOCUMENTS/FACTS/ANNEXURES

IA No. 130162/2026 - PERMISSION TO FILE LENGTHY LIST OF DATES

With

SLP(C) No(s). 16036/2026IA No. 135048/2026 - EXEMPTION FROM FILING C/C OF THE IMPUGNED
JUDGMENT

Date : 04-05-2026 This matter was called on for hearing today.

CORAM : HON'BLE MR. JUSTICE PAMIDIGHANTAM SRI NARASIMHA
HON'BLE MR. JUSTICE ALOK ARADHE

For Petitioner(s) :Mr. Tushar Mehta, Solicitor General

Mr. P.S. Patwalia, Sr. Adv.
Ms. Natasha Dalmia, AOR
Ms. Anisha Jain, Adv.
Ms. Shambhavi Singh, Adv.
Ms. Prerna Cheema, Adv.
Ms. Shreya Jeet, Adv.Mr. Ninad Laud, Adv.
Mr. Subhro Prokas Mukherjee, AOR
Mr. Aditya Pratap Swain, Adv.
Mr. Md Shah Minhajuddin, Adv.
Mr. Md Adil Khan, Adv.
Mr. Deb Ganapathy, Adv.
Mr. Gajendra Singh Negi, Adv.For Respondent(s) :Mr. Shailesh Madiyal, Sr. Adv.
Mr. Bharadwaj S., AOR

Ms. Neha Tandon, Adv.
Mr. Ashwin Nair, Adv.
Mr. Anchit Singla, Adv.

UPON hearing the counsel the Court made the following
O R D E R

1. Issue notice, returnable on 20.07.2026.
2. Heard Mr. Tushar Mehta, learned Solicitor General, Mr. P.S. Patwalia, learned senior counsel and Mr. Ninad Laud, learned counsel appearing for the petitioners and Mr. Shailesh Madiyal, learned senior counsel appearing for the respondent no. 5.
3. Having considered the scheme of the Multi-State Co-operative Societies Act, 2002 (for short, 'the Act') and in particular Sections 49 and 123(3) of the Act and also having considered the decisions of this Court in *K. Shantharaj vs. M.L. Nagaraj* reported in (1997) 6 SCC 37 and *Jt. Registrar of Cooperative Societies, Kerala vs. T.A. Kuttappan* reported in (200) 6 SCC 127, as an interim measure, it is advisable that the elections are not interdicted but the petitioners viz. National Cooperative Export Limited, National Cooperative Organics Limited and Bharatiya Beej Sahakari Samiti Limited are permitted to participate in the election process and cast their votes. However, their voting would be kept in a sealed cover and declaration of the result shall be subject to further orders of the Court.
4. Further, in modification of the order impugned before us, we clarify that the directions contemplated in paragraph nos. 10 and 11 are relatable to the Competent Authority under the statute and not the Administrator. The Authority shall take necessary steps

within two weeks from today so that the entire process is completed
by 31.07.2026.

(KAPIL TANDON)
COURT MASTER (SH)

(NIDHI WASON)
ASSISTANT REGISTRAR

Important Instructions

The following instructions are part of the order dated 07.05.2026. RO shall follow these instructions in letter and spirit so as to ensure free and fair conduct of election.

1. **Issue of election notice under the signature of Returning Officer:** Returning officer shall specify the date and time, place of receipt of nomination, and for all other stages of the election process clearly in the notification. Election Programme shall also be published on the notice board of the society and its branches for wider circulation to all members.
2. **Publication of election programme on website of the society:** Returning Officer is requested to publish election programme on the website of the society and on the notice board of the Society.
3. **Publication of election notice in the newspapers:** Returning Officer is requested to publish election notice in the newspaper circulated in the area of operation as required under Rule 19-I (3).
 - 3.1. **Returning Officer is requested to send the newspaper clipping to the CEA.**
4. **Role of Returning Officer to seek names of representatives/delegate:** Returning Officer may please refer to Rule 19(H) and Rule 19(I) and ensure that intimation is sent under his signature regarding date, time and place of General Meeting (Polling) to each member of the society and such information can also be sent electronically, if possible
5. Wide publicity to be given for holding of Elections in terms of provision of the MSCS Act and the rules framed thereunder including advertisement in each state in the area of operation. Election Programme shall also be displayed on the Notice Board of the Society. RO shall also issue a press release to ensure wide publicity about the election of the society
6. **Preparation of Delegate List:** Returning Officer is requested to refer to Rule 19H (5), (6) & (7) of MSCS Rule. Member societies to send representatives for Multi-State Cooperative Society (MSCS) elections. A society may nominate its Chairperson, Chief Executive Officer, or an authorized Board member to act as a delegate; however, if an Administrator is in place, only the Administrator or CEO may represent the society. The process requires a Fresh Board resolution for every specific election, meaning separate resolutions are mandatory if a society is participating in multiple concurrent elections. This resolution, along with the required proforma (Annexure-4) as specified in Handbook for Voter List and along with a cover letter (Annexure-5) as specified in Handbook for Voter List, must be submitted to the Returning Officer (RO). The RO compiles after examination and publishes a provisional list of these delegates on the society's notice board and website to ensure transparency. [Refer Handbook of Returning Officer, preparation of Voter List, December, 2025].
7. **Preparation of Voters List:** Returning Officer is requested to refer Rule 19-I while publishing the list of eligible voters and to refer the Handbook of Returning Officer, preparation of Voter List, December, 2025 while publishing the list of eligible voters. The list of voters should also be got posted on website of society.
8. The documents received from Member Societies of delegates should be carefully examined by RO/ARO.
9. **Disqualification for being a director:** While scrutinizing the nomination RO is requested to refer to Sec 29, 43 and 44 of MSCS Act and also Rules 19J, 19K and 19L of MSCS Rules (as amended time to time).
10. **Report to CEA on nomination:** Returning Officer is requested to send the list of candidates with the details- (i) filed nominations (ii) rejected nominations with reasons (iii) withdrawal of nominations and (iv) valid nomination with reference to the number of post of directors to CEA through e-mail and publish it on the Website of the Society.



11. **Prior approval of result of Governing Council:** After conduct of Elections of Governing Council, the RO is mandated to submit the requisite details in Format 19 M along with a report (for members of the Governing Council) under rule 19 M for seeking **prior approval** of the Co-operative Election Authority.
12. **Election of Office Bearers:** Returning Officer shall preside over the meeting for the purpose of election of Office Bearers as per Rule 19N (2) and after conduct of elections of Office Bearers, the RO shall submit the requisite details in Format 19-N alongwith a report for seeking **prior approval** of CEA before declaration of results.
13. **Display of Notification/orders on website of Society:** Returning Officer shall ensure that the Society prominently displays the **List of Eligible Voters, Election Programme and Final List of the Contesting Candidates, and other related important documents on the website of the Society prominently on the right-hand top corner of website in a box under the heading of "ELECTION OF GOVERNING COUNCIL & OFFICE BEARERS"** for enabling free, fair and transparent elections.
14. **Submission of account of election expenses by the candidate:** The provisions of MSCS Rules 19(U), (V), (W), (X) relating to expenditure to be incurred by the candidate in connection with elections are annexed herewith. RO is requested that these may be posted on the Notice Board and a copy may also be supplied to the person filing the nomination. The format or account of election expenses shall be kept as per particulars provided in Rule 19 (W). These accounts should be submitted to Returning Officer within 30 days of declaration of result by Returning Officer after approval of CEA.
15. **Payment of remuneration:** It is also requested to provide the requisite details about RO and ARO and other polling officer in the enclosed Proforma (**Annexure-III**) along with a copy of cancelled cheque & PAN Number/Card to claim remuneration from the Society in connection with discharge of duties for conduct of election as RO/ARO/Polling personnel etc. The rates of remuneration for conduct of election is as per the office order dated 16.10.2025.
16. **Guidelines for Central Govt. Employees:** As per DOP&T Office Memorandum F.No.11013/1/2016-Estt.A-III dated 27th February, 2020 Government employee Under the rule 15(1)(c) of CCS (Conduct) Rules, 1964, R.O will obtain the details of contesting Central Government employees as to whether prior permission to contest election has been taken from the Central Government, as per enclosed proforma **Annexure-V** to accept or reject nomination filed by the Central Government Servant.
17. **Code of Conduct:** The Authority in exercise of the powers conferred by Section 45 L of the Multi-State Co-operative Societies (MSCS) Act 2002, read with Rule 19F (c) of the MSCS Rules 2002, has decided to enforce the following code of conduct on multi-state cooperative societies whose election is being conducted, to be implemented in the area of operation of MSCS, as under:
- a. **Use of Vehicle of the Society during election period**
Society's vehicle which has been allotted/provided to Office Bearers (Chairman/Vice-Chairman or President/Vice-President) should not use for canvassing/election related purposes.

These instructions will apply for a period of 30 days i.e. 30 days prior to date of polling.
 - b. **Convening of Board meeting during election period**
Meeting of Board of Directors (BOD) of the society whose election are being conducted may be convened in respect of all agenda items except agenda which influence voting by members and election outcome in the said elections.
CEO may take prior approval of the Returning Officer about the agenda items to be placed in the Board in respect of meetings of Board of Directors held 30 days prior to date of poll.



18. RO may note the provision relating to Accounts of election expenses (Rule 19U), Particulars of account of election expenses (Rule 19W) and notice by RO for inspection of accounts (Rule 19X) and submit the details to CEA within 30 days of declaration of result.

Seal:

Date: 7/5/20



Sanjeev Kumar
(Sanjeev Kumar)

Director-CEA

Phone No.:011-20909039

Annexure-II

Check List for Returning Officer appointed under Section 45K of the Multi State Cooperative Societies Act, 2002 (amended in 2023) for conduct of election of MSCS		
	Action to be taken by Returning Officer	Date
1	Meeting with Secretary/CEO of the Society. (Rule 19H (8))	
2	Issue of election notice under signature of Returning Officer.	
3	Publication of Election Programme on the website of the Society	
4	Publication of draft voter list on the website of the society	
5	Sending Proposal for appointment of ARO to Cooperative Election Authority on email cea-2023@gov.in	
6	Publication of election notice in the newspaper in the area of operation of the Society (Rule 19I (3))	
7	Publication of list of nomination forms received on the website of the Society	
8	Sending of newspaper cutting to the CEA with reference to (6) above	
9	Scrutiny of nomination papers by RO. (Rule 19L)	
10	Publication of list of valid nominations accepted by RO. (Rule 19L(1)(e))	
11	Publication of list of withdrawals after scrutiny on the website	
12	Publication of list of rejections after scrutiny on the website	
13	Publication of final list of candidates under the signature of RO on the website of the Society	
14	Sending the list of the candidates to the Cooperative Election Authority with the details - (i) filed nomination (ii) rejected nominations with reasons (iii) withdrawal of nomination and (iv) valid nominations with reference to the number of post of directors on email cea-2023@gov.in	
15	Ballot paper and making arrangements for its printing and other logistic arrangement for transportation in case polling station are being setup in multiple cities/districts/states	
16	Sending of recommendation after conduct of election of Board of Directors in Form 19M for seeking prior approval of CEA along with detailed report	
17	Issue of proceedings of result of Board of Directors after receipt of approval of CEA	
18	Sending the Account and PAN details of RO/ARO to CEA for payment of remuneration and name of Polling Officers appointed by RO on email cea-2023@gov.in	
19	Chairing of meeting by RO in person for elections of Office Bearers i.e. Chairman & Vice-Chairman only (Rule 19N (2))	
20	Sending recommendation in Form 19N after election of Office Bearers for seeking prior approval of CEA along with detailed report (Rule 19N)	
21	Declaration of result under Rule 19N (6)	

PROFORMA

Proforma for remuneration-claims for conduct of MSCS Elections

S.No.	Name and Designation of RO, ARO and Polling Officer	Service	Pan Number	Bank account details/Bank name and Branch name with IFSC Code
1.				
2.				
3.				
4.				

**F.No.4-11/2025/CEA
Government of India
Ministry of Cooperation
Cooperative Election Authority**

9th Floor, Tower-E, World Trade Centre,
Nauroji Nagar, New Delhi – 110 029.

Dated: 16th October, 2025.

ORDER

Subject: - Revised norms for payment of remuneration to Returning Officer (RO)/Asstt. Returning Officer (ARO) for conduct of elections of Multi State Cooperative Societies (MSCS).

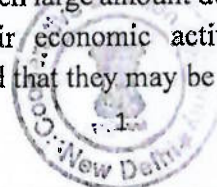
CEA is paying remuneration to Returning Officer (RO), Asstt. Returning Officer (ARO) and Polling Officer as per the Office Order dated 3rd June, 2024. As per this order RO and ARO are paid not more than 15 days of basic pay as honorarium.

2. As per Rule 19T of the Multi State Cooperative Societies Act, 2002 as amended in 2023, the dues of the remuneration have to be paid by Society to Cooperative Election Authority (CEA) and CEA in turn pays to RO based on the claims submitted by the Returning Officer.

3. During the process of release of funds, the following aspects have come to the notice of the Authority:

- 1) There is wide variation in the basic pay structure of Returning Officers. Due to this reason, the payment of 15 days' basic pay may range between Rs.98,000/- to Rs.39,000/- depending upon the seniority of the District Magistrates in the respective districts. In few cases, the remuneration paid to ARO is higher than the Returning Officer.
- 2) The rate of remuneration is same even if the elections are not contested. There is no substantial activity after the stage of nomination process. The rates claimed are same for contesting elections as well as uncontested elections.
- 3) Even in case of casual vacancy, say for one Director, the same rate is paid to the Returning Officer. Similarly, casual vacancy of Office Bearers also results into the same amount of payment.
- 4) The society's HQ is concentrated at State Capitals or at those districts which have history of cooperative movements. It results into conduct of multiple election by same RO/ARO.

4. The Authority is in receipt of representation from newly registered societies expressing their inability to pay such large amount due to lack of adequate resources with the newly formed society. Their economic activity may be at nascent stage of development. They have requested that they may be exempted from such remuneration.



5. The matter has been examined in detail and it has been decided to adopt a graded structure for payment of remuneration as proposed in the table below:

S.No.	Nature of Election	Contest for the position	Uncontested election
1.	Regular election of Board of Directors including Office Bearers.		
	A. All societies in Schedule II.	Rs.50,000/-	Rs.25,000/-
	B. Multi State Cooperative Banks.	Rs.50,000/-	Rs.25,000/-
	C. Societies where elections of delegates or election to RGH (constitution of Representative General Body) is involved.	Rs.50,000/-	Rs.25,000/-
2.	Regular election of Board of Directors including Office Bearers of all other societies.	Rs.40,000/-	Rs.20,000/-
3.	Casual Vacancy of Board of Directors.	Rs.10,000/-	Rs.10,000/-
4.	Casual Vacancy of Office Bearers.	Rs.10,000/-	Rs.10,000/-
5.	Election of newly registered societies with less than 250 members.	Rs.10,000/-	Rs.10,000/-

6. There will be no change in the rate of honorarium of Polling personnel which is fixed at present at Rs.1,000/- per election. Additionally, PA to RO or Data Entry Operator would also be treated as Polling Personnel and eligible to Rs.1,000/- per election.

7. This order would be effective from 01.11.2025, where the date of poll is on or after 01.11.2025.

8. This issues with the approval of Cooperative Election Authority.

By Order

(Signature) 16/10/2025

(Section Officer)

Cooperative Election Authority Officer

भारत सरकार / Government of India
सहकार विभाग / Ministry of Cooperation
सहकार चुनाव प्राधिकरण / Cooperative Election Authority
9 मंजूर, टावर-ए, वर्ल्ड ट्रेड सेंटर / Floor, Tower-E, World Trade Centre
नया दिल्ली, दिल्ली / New Delhi-110029

Copy to:

1. All ROs/AROs appointed by CEA.
2. All MD/CEO of MSCS Societies.
3. All RCSs of States.

Copy also to:

1. Secretary, Ministry of Cooperation.
2. CRCS.
3. Internal circulation to all Officers/Staff.
4. NIC – for posting on the Website.



Annexure-V

Seeking additional details in case of members who are central govt. employees in term of DOP&T Office Memorandum F.No.11013/1/2016-Estt.A-III 27th February, 2020 Government employee Under the rule 15(1)(c) of CCS (Conduct) Rules, 1964 at the time of filing nomination.

i	Name & Membership no.			
ii	Whether he has held elected office prior to the present election (please tick)	Yes	No	NA
iii	Name of body/organisation where the Central Government servant held elective office			
iv	Whether permission of the Competent Authority has been taken to contest present election	Yes	No	
v	If answer to (iv) above is affirmative, then please annex a copy of prior permission			

Date:
Letter

Name in Capital

Place:

Signature of member contesting election)



Handbook of Returning Officer

Preparation of Member List

November 2025

COOPERATIVE ELECTION AUTHORITY

**9TH FLOOR, TOWER-E, WORLD TRADE CENTRE
NAUROJI NAGAR, NEW DELHI – 110029.**

Cooperative Election Authority

Handbook of Returning Officer

Preparation of Member List

- (1) Member list is the most basic and fundamental document along with the register of members. In case of any doubt or objection at the time of filing nomination, scrutiny, etc. Returning Officer (RO) shall always refer these basic documents to satisfy himself before taking a final decision.
- (2) It is the duty of the Board of Directors/Administrator to bring updated and authenticated list of Members and register of Members to RO. [Rule 19H(8)] RO shall insist to get duly authenticated list to ensure fair election.
- (3) Before handing over the list of Members to Returning Officer, Board of Director may ensure the following:
 - a) Member's whose business is in conflict or competitive with the business of the Society – such names to be deleted.
 - b) Members who failed to use minimum level of products or services for two consecutive years such name should be deleted. Minimum level of products or services are to be specified in the bye-laws of the societies. [Section 29]
 - c) If a Member has not attended three consecutive general meetings of the society and his absence has not been condoned by the Members in the General Meeting, such names may be deleted. (Section 29)
 - d) Name of Member who is defaulter to society should be deleted. (Section 29)
 - e) Any account closed with the society will result into deletion of his name from the list.
 - f) Names of deceased Member should be removed from the list.
 - g) If application for membership has been filed with the society, such names should be added into the list as per the provisions under Section 25(4) within four months of the date of receipt of the application.

- h) Decision of the society on the membership application should be communicated to the applicant within 15 days from the date of the decision by Board.
 - i) There should not be any variation in the name of the Member on account of spelling errors etc. in the Member's register & Voter list.
- (4) Nominated or associate Member of the Society has no right to vote or elect a director of the Board.
 - (5) No individual can be a member of a National Cooperative or a Federal Cooperative.
 - (6) Society may prepare Members list as on 31st March of the preceding year of the election. However, names can be added or deleted one month prior to the date of election. (Rule 19I)
 - (7) Updated list of the Member should be handed over to the Returning officer at least 30 days prior to the date fixed for the General Meeting for the purpose of conducting the election. [Rule 19H(8)]



Handbook of Returning Officer

Preparation of Voter List

December 2025

COOPERATIVE ELECTION AUTHORITY

9TH FLOOR, TOWER-E, WORLD TRADE CENTRE

NAUROJI NAGAR, NEW DELHI - 110029.

Cooperative Election Authority

Handbook of Returning Officer

Preparation of Voter List for conduct of election to Board of Directors

- (1) It is very essential to have clarity and transparency in the voter list, constituencies, contesting right of the members and voting rights of the Members.
- (2) The elections are held at a general body meeting of the Society convened for the purpose of conduct of election.
- (3) The general body of MSCS shall consist of all the members of the society.
- (4) Every member of the society shall have one vote & it has to be exercised in person.
- (5) **VOTER LIST**

5.1 Voter list consists of names of individual members and names of representatives/delegates as the case may be.

5.2 Each person listed in Sub-section 1 of Clauses (b) to (g) of Section 25 if nominated by such authority or society shall have one vote and should be included in voter list. The list is as follows:

(b) Any Multi State Cooperative Society or any cooperative society;

(c) The Central Government;

(d) A State Government.

(e) The National Cooperative Development Corporation established under the National Cooperative Development Corporation Act, 1962 (26 of 1962).

(f) Any other corporation owned or controlled by the Government.

(g) Any Government company as defined in section 617 of the Companies Act, 1956 (1 of 1956).

5.3 **Constitution of smaller body – Section 38(1) may be referred:**

- (i) If bye-laws of the society has provision for constitution of a smaller body consisting of delegates, such delegate will have one vote. For example, bye-laws of a society has a provision for a smaller

representative general body as the number of regular members of the society is more than 1000, then a smaller body i.e. representative general body may be formed as per the registered bye-laws of the society.

- (ii) Delegate from smaller body could be selected or elected under the supervision of the Returning Officer. Separate schedule for election of delegate may be drawn by CEA or RO as per instruction of CEA. A model Delegate Election Schedule is given at Annexure-1. Nomination Form for election of delegates to General Body is given at Annexure-2. Request letter for nomination form for the election of delegates is given as Annexure-3. Schedule for election of delegate to be published on the notice Board of Society and on the website of the Society.
- (iii) After election of delegates to General Body, all names of delegate are to be included in the list of voters for the election of Board of Directors. [Table 1]

S.No.	Name of Constituency	Number of Members	No. of Delegates	Name of Delegate

5.4 Names of representatives/delegate from the societies who are Members of the Multi State Cooperative Societies are to be included in the list of the voters. [Rule 19H(5)].

5.4.1 Who can be sent as representative by societies and process involved.

- (i) Society can send the name of their Chairperson OR Chief Executive Officer OR a duly authorised Member of the Board of other Multi State Cooperative Society.
- (ii) A resolution of the Board is required to send the name as delegate/representative.

- (iii) Fresh resolution is required for each separate election.

Example: Suppose simultaneous three elections of different MSC societies are going on and a member society intends to send its delegate to participate in these three elections, then three separate resolutions of the Board would be required to be sent to respective RO.

- (iv) Such resolution should be sent to the Returning Officer at least 21 days prior to the date fixed for the General Meeting [Rule 19H(5)] (as per the original election programme issued by the CEA).
- (v) In case of societies having administrator, Administrator himself or CEO of the Society could represent as delegate for the election of the Board of Director.
- (vi) The details of delegate should be sent by the Society in the proforma which is kept as Annexure-4. Model Draft Letter from Society to RO is kept at Annexure-5.
- (vii) Provisional list of delegates for election of Board of Director should be prepared by RO and it may contain the following details [Table 2]:

Table 2			
Name & Address of the Federation/ Society which the delegate represent.	Admission No.	Membership No.	Name of the delegate.

Signature of RO/ARO

- (viii) The Provisional List of delegates should be published on the Notice Board & the website.

5.4.2 Nomination of delegate by institutions - An institution listed in Section 25 could nominate delegate as per the provisions contained in Section 38(3). Proforma at Annexure - 4 should be used for this purpose.

5.5 Election among representatives/delegates: In certain societies, as per the registered bye-laws of the Society, there are restrictions on the number of delegates from a district or from a constituency. In such cases, elections have to be conducted where representatives/delegates will vote to select their delegates from the district/constituency society who will have voting right for the election of the Board of Director. In such scenario, separate election schedule has to be drawn and entire election process has to be followed on similar line as indicated in Para 5.3.

Example: Suppose, a federation has 1641 members from PACS. These 1641 PACS could send their one representative to the Returning Officer as representative. As per the bye-laws of the society, there are restriction to have maximum seven (7) delegates from a district. However, there are 25 representatives from that district with RO. Therefore, election has to be conducted to elect seven delegates from that district. Members are located in 38 districts. So, the elected delegates from 38 districts ($38 \times 7 = 266$) would be elected delegates who will form the voter list to elect 21 Board of Directors of the MSCS.

- (6) Returning Officer after incorporating name of such delegates should prepare the list of voters eligible to vote on the date 30 days prior to the date fixed for poll.
- (7) Such list should be put on the notice board at the principal place of business of the society, its branches and on the website of the society at least 15 days prior to the date of election.
- (8) The list should also contain the admission number of the member, name of the voter or husband and particulars of such member.
- (9) The list of delegates should be published giving all the information like name of the delegate, the name of intended purpose in the case of member society, admission number, etc.
- (10) The format for preparing draft list of delegates who would be the voter is kept at Annexure-6.

Illustrative PurposeDelegates Election Schedule

S.No.	Details	Date & Time	Day
1.	Date of publishing and displaying the list of members having the right to vote.		
2.	Last date of addition, deletion and alteration of the name in the voter's list published by the society.		
3.	Date of publishing the final voters' list.		
4.	Dates of availing nomination papers.		
5.	Last day of filing nomination paper.		
6.	Date for publishing the names of candidates, their supporters, proposer on the notice board of the society.		
7.	Date for verification of the nomination papers.		
8.	Date for publishing the names of valid candidates.		
9.	Date of withdrawal of candidature.		
10.	Date, for publishing the final list of candidates.		
11.	Date of Election, Place and time.		
12.	Date for counting of votes, place and time.		

Returning Officer

Place :

Election of the delegates of the

Members of the society (Name of the Society)

Date :

Election of delegates to General Body.

Delegate Election Year : _____

Nomination Paper for Constituency : _____ Group No. _____

1. Name of candidate : _____
2. S.No. in the register of members : _____
3. Address : _____

4. Name of the proposer : _____
5. S.No. of the proposer in
the register of members : _____
6. Signature of the proposer : _____
7. Name of seconder : _____
8. S.No. of the seconder in
the register of members : _____
9. Signature of the seconder : _____

CANDIDATES DECLARATION

I hereby declare that I have read the rules, bye-laws of the society and those of the election of the delegates and I possess necessary qualification as mentioned in the election rules and do not attract any disqualifications for being delegates to general body as per Act, rules and bye-laws and the same are binding to me. I further declare that all the above-mentioned details are true and correct.

Any of the above declaration if found untrue/false my candidature/delegate ship will be liable to be cancelled as per Act, rules and bye-laws.

Date : _____ Signature of candidate _____
Place : _____

ENDORSEMENT BY THE RETURNING OFFICER

This nomination paper was presented to me in person by Shri _____/
received on _____ at _____ hours.

Place :
Date :

Signature of Returning Officer
or person authorised by him.

VERIFICATION BY RETURNING OFFICER

After the scrutiny of the nomination paper the above information is found correct/incorrect. The nomination is, therefore, valid/invalid.

Place :
Date :

Signature of the Returning Officer

Receipt of Nomination

Nomination paper was presented to me in person by Shri _____
on Date _____ at _____ hrs.

Place :
Date :

Signature of the Returning Officer
or person authorised by him.

Request for nomination form for the election of delegates.

Name of Society :

Address :

Date :

To,
Returning Officer,

My Membership No. is _____, I request you to give me form for election of delegates.

Thanking you,

Yours truly,

Signature

Name :

Address :

PROFORMA TO BE SUBMITTED BY THE MEMBER SOCIETY TO THE RETURNING OFFICER [UNDER RULE 38(3) of MSCS ACT] and UNDER RULE 19H (5), 19H(6), 19H (7), of MSCS RULE TO SEND THE NAME OF DELEGATE FOR GENERAL BODY MEETING.

	Particulars	Details	
1.	Name of Member Society/Institution		
2.	Address of Member Society/Institution		
3.	Membership number of Society		
4.	Details of delegate:		
	a) Name		
	b) Position (Chairman/Chief Executive/Director/Administrator) held by the delegate		
	c) Society address of the delegate for correspondence and telephone and Mobile number and Father's name		
	d) Specimen signature of the delegate duly attested		
	e) Signature attested		
	(Name & designation of the person attesting the signature)		
5.	Nomination details (original copy to be enclosed*)	Board Resolution No.	Date

6.	Name of the Board/Administrator competent to nominate	
7.	Date of expiry of the term of Managing Body/Board	

Declaration: I _____ (NAME) _____ hereby declare, to the best of my knowledge and belief, that the delegate has not incurred any disqualification of membership of this society/institution under Section 29 of MSCS Act and is not disqualified for being a member of the Board of the _____ under Section 43 of MSCS Act and all pertinent sections of the MSCS Act 2002 as amended in 2023, its associated rules, and the bye-laws of the Society (Name of the Society) _____

(Signature of Chairman/Secretary/Managing Director
/Chief Executive Officer/Administrator)

Date:

Place:

Seal of the Society/Institution

* Please enclose original copy of the Resolution

Note: - This duly filled Proforma should reach to Returning Officer at least 21 days prior to the date fixed for the General Boady Meeting (Date of Polling)

Draft Model Letter from Society to the Returning Officer.

To,

The Returning Officer.

It is to inform that our Society (Name of the Society) having Membership No. _____ is a member of the _____ Multi State Cooperative Society whose elections are going on:

Please find enclosed Resolution No. _____ dated _____ nominating representative/delegate of our Society to the said election and the General Body Meeting as per Rule 19H(5) & (7) of the Multi State Cooperative Society.

Yours sincerely,

Secretary of the Society/
CEO of the Society with Stamp.

Place : _____

Date : _____

Seal : _____

Draft Voter List

Draft list of members and their delegates for election of Board of Directors of (..... name of the society) to be held on _____.

S.No.	Constituency name	Name and address of federation/society which the delegate represents	Membership Number	Name of the delegate & designation
1.	2.	3.	4.	5.

Cooperative Election Authority

Instructions on Ballot Paper to be used in conduct of elections of the Multi-State Cooperative Societies

• PREPARATION OF BALLOT PAPER

i) A ballot paper shall contain the names of contesting candidates arranged in alphabetical order either printed, typewritten or cyclostyled, according to convenience. The ballot paper shall bear the seal of the Society and also the initials of the Returning Officer or Assistant Returning Officer on the reverse of the ballot paper.

ii) A Ballot Paper shall contain a column, for the voter to inscribe mark 'X' against the name or names of the persons to whom he intends to cast his vote. [Rule19M (5)]

iii) Every eligible voter, who is desirous of casting vote, shall be issued a ballot paper to him after obtaining signature or thumb impression of the member or delegate on counterfoil perforated with the ballot paper and the counterfoil shall bear the serial number and other details of the ballot paper. [Rule19M (7)]

iv) Separate Ballot Paper shall be prepared for (a) for Women Constituency (ii) for SC/ST Constituency and (c) and for remaining Constituencies as per Bye-laws.

v) Generally, there shall be different colour of paper used for each type of Constituency. For example, for Women Constituency, ballot paper can be of pink colour, for SC/ST Constituency, the ballot paper can be of sky-blue colour, for General Constituency, the ballot paper can be of white colour and if there is any other Constituency, the colour of the ballot paper could be of different colour as decided by Returning Officer.

vi) A Register shall be maintained for total number of Ballots got printed (which should be generally done from the Government Printing Press), number of Ballot Papers used, number of unused Ballot Papers. This Register should also be handed over to Chief Executive of the Society at the conclusion of the poll/after result.

- **CASTING OF VOTE**

i) On receipt of such ballot paper, the member shall proceed to the polling compartment set apart for the purpose and indicate the person or persons in whose favour he exercises his vote by inscribing a mark 'X' against the name of the candidate or candidates, as the case may be, and put the ballot paper in the ballot box kept for the purpose with utmost secrecy. [Rule19M (7)]

ii) Stamp(s) of mark (X) shall be got prepared and kept in each Polling compartment.

iii) That if owing to blindness or other physical infirmity or illiteracy a member is unable to inscribe the mark on the ballot paper, the polling officer, and where no such polling officer is appointed, the Returning Officer shall ascertain from him the candidate or candidates, in whose favour he desired to vote, inscribe the mark 'X' on his behalf and put the ballot paper in the ballot box. [Rule19M (7)]

- **Illustration of valid/invalid Ballot Papers**

- i) **Illustration-A** – in case of three contesting candidates, there are two positions/posts. Only one (X) has been marked. – **Valid Vote**
- ii) **Illustration-B** – in case of three contesting candidates, there are two positions/posts, marking in two designated places, i.e. (X) on the ballot paper. – **Valid Votes**
- iii) **Illustration-C** – Marking in case of three candidates and there are two positions. One marking is correct and other is incorrect – **Invalid Ballot Paper/all votes**
- iv) **Illustration-D** – Use of signature, thumb impression or voting by any other method other than the stamp provided for Marking "X" is **invalid**
- v) **Illustration-E** – Marking in two rows or columns will make the vote **invalid**
- vi) **Illustration-F** – Marking of "X" for more than the post/position will make a vote **invalid**.

- **Rejection of Ballot Paper**

- i) A Ballot Paper shall be rejected by the Returning Officer, if –
 - (a) It bears any mark of writing by which the member who voted can be identified; or
 - (b) It does not bear the seal of the society or the initial of

- the Returning Officer or Assistant Returning Officer;
or
- (c) The mark indicating the vote thereon is placed in such a manner as to make it doubtful to which candidate the vote has been casted; or
 - (d) Is so damaged or mutilated that its identity as a genuine ballot paper cannot be established.

ii) **Rejected ballot papers**

- a) RO/ARO will endorse every ballot paper which has been rejected by marking it as "Rejected"
- b) The grounds for such rejection should be mentioned on the ballot paper and duly initiated by RO/ARO.
- c) The grounds of rejection to be mentioned on the ballot paper are summarized as under:
 - "No marking"
 - "Marked for more candidate than number of candidates"
 - "Voter identifiable"
 - "Marked with unofficial article or thumb impression or signed"Any other ground – reason should be mentioned.

Custody of ballot paper after elections are over

- i) After declaration of the result of election, the Returning Officer shall hand over the ballot papers and records relating to the election of the members of the board and the office bearers to the Chief Executive of the multi-State co-operative society in a sealed cover. [Rule19Q]

COOPERATIVE ELECTION AUTHORITY

Illustration-A

Ballot Paper

	Name of the Candidate	Place for Mark(X)
1	AAA BBB CCC	X
2	DDD EEE FFF	
3	HHH III JJJ	

Note: In case of three candidates contesting, and there are two positions/posts. Only there is one Marking.

This is VALID MARKING

COOPERATIVE ELECTION AUTHORITY

Illustration-B

Ballot Paper

Sr.No.	Name of the Candidate	Place for Mark(X)
1	AAA BBB CCC	X
2	DDD EEE FFF	X
3	HHH III JJJ	

Note: In case three candidates are contesting, and there are two positions/posts. Vote any two (2) Candidates.

This is VALID MARKING

COOPERATIVE ELECTION AUTHORITY

Illustration-C

Name of the Multi-State Cooperative Societies, whose election is conducted

Ballot Paper

Sr.No.	Name of the Candidate	Place for Mark(X)
1 X	AAA BBB CCC X	X
2	DDD EEE FFF	X
3	HHH III JJJ	

Note1: In case three candidates are contesting, and there are two positions/posts. Vote any two (2) Candidates.

Note 2: Marking has to be done only in the third column, i.e., under "Place for Mark(X)". All other markings are invalid.


Note3: In the above example, marking "X" in all the column is wrong and renders the vote as invalid.


COOPERATIVE ELECTION AUTHORITY


Illustration-D

Name of the Multi-State Cooperative Societies, whose election is conducted

Ballot Paper

①	Sr. No.	Name of the Candidate	Place for Mark(X)
	1	AAA BBB CCC	
2	DDD EEE FFF		

②	Sr. No.	Name of the Candidate	Place for Mark(X)
	1	AAA BBB CCC	
2	DDD EEE FFF		

③	Sr. No.	Name of the Candidate	Place for Mark(X)
	1	AAA BBB CCC	
2	DDD EEE FFF		

Note1: There are two contesting candidates and one position/post.

Note2: The Mark is to be made only by the Stamp provided and any other mark is not valid.

Note3: In the above example, Ballot ② is valid. The other Ballot ① & ③ are invalid.

COOPERATIVE ELECTION AUTHORITY

Illustration-E

Name of the Multi-State Cooperative Societies, whose election is conducted

Ballot Paper

Sr.No.	Name of the Candidate	Place for Mark(X)
1	AAA BBB CCC	X
2	DDD EEE FFF	
3	HHH III JJJ	

Note1: In case three candidates are contesting, and there are two positions/posts.

“Marking” in two columns is **invalid** as it is not clear in whose favour vote has been cast.

COOPERATIVE ELECTION AUTHORITY

Illustration-F

Name of the Multi-State Cooperative Societies, whose election is conducted

Ballot Paper

Sr.No.	Name of the Candidate	Place for Mark(X)
1	AAA BBB CCC	X
2	DDD EEE FFF	X
3	HHH III JJJ	X

Note: There are three contesting candidates and two positions/posts.

“Marking” for all three candidates will make the vote **invalid** as it is not clear as to for which two candidates vote has been cast.



सत्यमेव जयते

Handbook of Returning Officer

**Seeking prior approval of result of election -
Instructions for the Returning Officer for filling
up Format 19M & 19N.**

January 2026

COOPERATIVE ELECTION AUTHORITY

**9TH FLOOR, TOWER-E, WORLD TRADE CENTRE
NAUROJI NAGAR, NEW DELHI - 110029.**

Cooperative Election Authority**Handbook of Returning Officer****Instructions for filling up Format 19M for the Returning Officer to seek prior approval of result of election of Board of Directors.**

1. The Returning Officer shall declare result only after seeking prior approval from the Cooperative Election Authority [Rule 19M(14)].
2. This form should be carefully filled by Returning Officer and ensure that each and every column is filled up and no column is left blank. In case information asked is not relevant, then write "Not applicable".
3. Date of poll is mandatorily to be written. In case no elections are held (due to lack of nomination), scheduled date of polling as in "Election Program" issued/ approved by the Cooperative Election Authority, the same date should be written as "date of poll".
4. Each page of the Format 19M should be signed by the Returning Officer along with his seal.
5. Over-writing should be strictly avoided.
6. The **Returning Officer should indicate his mobile number** to established direct communication in case of any clarification. It may be noted that time period between conduct of elections of Board of Directors and of Office Bearers of the society is limited.
7. The duly filled Format 19M should have a covering letter as given in Annexure-I. The covering letter to be signed by the Returning Officer.

8. In case there is no contest, then Form 19M may be submitted after publication of final list of candidates after the process of withdrawal is completed.

9. This form (19M) along with covering letter should be submitted to office of Cooperative Election Authority, 9th Floor, Tower-E, World Trade Center, Nauroji Nagar, Delhi-110029 through email (cea-2023@gov.in) and by speed post with a covering letter (Refer Annexure-II) under signature & seal of Returning Officer.

Instructions for filling up Format 19 N for the Returning Officer to seek prior approval of result of election of Officer Bearer.

1. The Form 19 N is to seek prior approval for declaration of election result of the Office Bearers [Rule 19N(6)]. There are only two office bearers – namely
 - (i) Chairperson and Vice-Chairperson or
 - (ii) President and Vice-President

2. Returning Officer shall cross check and verify to ensure that candidates indicated in the form 19 N are duly elected members of the Board and their names are available in Form 19 M also.

3. No Candidate who has been nominated in the Board or coopted in the board is eligible to contest for the post of Office Bearers.

4. This form should be carefully filled by Returning Officer and ensure that each and every column is filled up and no column is left blank. In case information asked is not relevant, then write "Not applicable".

5. Date of poll is mandatorily to be written. In case no elections are held (due to lack of nomination), scheduled date of polling in "Election Program" issued/ approved by the Cooperative Election Authority, the same date should be written as "date of poll".

6. Each page of the Format 19N should be signed by the Returning Officer along with his seal.

7. Over-writing should be strictly avoided.

8. The Returning Officer should indicate his mobile number to established direct communication in case of any clarification. It may be noted that time period between conduct of elections of Board of Directors and of Office Bearers of the society is limited.

9. The Returning Officer shall prepare proceedings of the elections of the Office Bearers and submit a copy of proceedings immediately after the meeting on the same day. A copy of such report together with a copy of the Return [Rule 19M(14)] of the polling, to the Authority (Rule 19 N (5) of MSCS Act and Rules.

10. This form should be submitted to office of the Cooperative Election Authority, 9th Floor, Tower-E, World Trade Center, Nauroji Nagar, Delhi-110029 through email (cea-2023@gov.in) and by speed post with a covering letter under signature & seal of Returning Officer.

Draft illustrative letter & report from Returning Officer (RO) to Cooperative Election Authority (CEA).

Dated: _____

Place: _____

To,

The Cooperative Election Authority,
Ministry of Cooperation,
9th Floor, Tower-E, World Trade Centre,
Nauroji Nagar, New Delhi – 110029.

Subject: - Submission of Form 19M for seeking approval of election of Board of Director of (Name of MSCS).

Sir,

I have been appointed as a Returning Officer for conduct of election of Board of Director & Office Bearer of the (Name of MSCS) vide Order No. _____.

2. I have received the order of appointment of Returning Officer (RO) on _____. Subsequently, the election notice was issued under the signature of the RO on _____. The election notice was posted on the notice board of the Society as well as on the Website of the Society for publicity (link of the website to be given).

3. The election notice was also published in the following newspapers as per the detail given below.

1	2	3
Area of operation of Society.	Name of the newspaper & its edition.	Date of publication

Copy of the newspaper cuttings have already been sent to the Authority.

4. The process of nomination was conducted from (dated) to (date). RO has received number of nominations. The details are given in the following table.

Elections to the Board of Directors of (Name of the Society), (Place)					
Category	Total No. of posts of Board of Directors to be elected.	No. of nominations received.	No. of nominations found invalid during scrutiny on	No. of nominations withdrawn on	Total number of final contesting candidates as published at ____ pm on
General					
Women					
SC/ST					
Total					

5. Scrutiny has been conducted personally by the RO at (name of the location). There was no objection raised during the process of scrutiny/objection raised has been duly verified and written orders have been passed.

6. The voting took place on day _____ at _____ (location). Number of Polling Booth set up _____.

Details of Polling Station.

Number	Details of location	Name of the District	Name of the State

7. Based on these, I am satisfied that the election was held as per procedure laid down in the Multistate Cooperative Society Act and Rules and, therefore, I recommend to accept the recommendation as contained in the Form 19M. Form 19M is attached.

8. Therefore, I am requesting the Cooperative Election Authority to approve the election of Board of Directors.

Returning Officer

Encl: Duly filled in Form 19M.
(Total no. of pages).

Name _____
Mobile No. _____
Landline No. _____

**Format 19 M for Seeking Approval for Declaration of Election Result of
the Board of Directors
(Under Rule 19 M)
Section A –Election Summary [To be filled by the Returning Officer (RO)]**

1. General information								
(i) Name and Registration no. of the MSCS	:							
(a) Whether polling held (Yes / No).	:							
(b) Scheduled date of polling as per notification.	:							
(iii) Whether the election held peacefully (Yes / No)	:							
2. Information related to seats on the Board								
(iv) Number of elected members in the Board of Directors as per bye-laws	General	Women	SC/ST		Total			
(v) Number of elected members in the Board of Directors notified to be filled up through election	General	Women	SC/ST		Total			
3. Information related to the number of contestants								
(vi)	General		Women		SC/ST		Total	
	N o. of n o m i n a t i o n f o r m (s) r e	No. of contesting candidates	No. of nomination form(s) received	No. of contesting candidates	No. of nomination form(s) received	No. of contesting candidates	No. of nomination form(s) received	No. of contesting candidates

	c e i v e d							
(a) Details about nomination received.								
(b) Details about nomination rejected								
(c) Details about nomination withdrawn								
(d) Final details about contesting candidates								
4. Information related to voters and votes polled								
(vii) Number of eligible voters	:							
(viii) Total number of voters who casted their vote	:							
(ix) Number of votes rejected during counting	:							
5. Information on un-opposed seat(s) and seat(s) for which polling was held								
(x) Number of elected seats recommended to be filled up un-opposed (if any)	General	Women	SC/ST	Total				
(xi) Number of elected seats for which polling was held	General	Women	SC/ST	Total				
6. Candidate-wise voting details and recommendations of RO								
(a) For general category contestants (in descending order of number of votes obtained)								
SN	Name & area of Constituency if any (as per Bye-Laws)	Name of contestant, Father / Husband Name, Adress & Mobile No. (In case of	Member-ship No.	Elected unopposed under rule 19M (1)	If polling held, no. of votes obtained	Recomm endation of the RO – whether the candidate		

		delegate, write name and address of the society which the delegate represent.)		(Write Unopposed)		elected (Yes or No)

(b) For women category contestants (in descending order of number of votes obtained)

SN	Name of Constituency & Area	Name of contestant, Father / Husband Name, Address & Mobile No. (In case of delegate, write name and address of the society which the delegate represent.)	Membership No.	Elected unopposed under rule 19M(1)	If polling held, no. of votes obtained	Recommendation of the RO – proposed to be elected (Yes / No)

(c) For SC/ST category contestants (in descending order of number of votes obtained)

SN	Name of Constituency & Area	Name of contestant, Father / Husband Name, Address & Mobile No. (In case of delegate, write name and address of the society which the delegate represent.)	Membership No.	Elected unopposed under rule 19M(1)	If polling held, no. of votes obtained	Recommendation of the RO – proposed to be elected (Yes / No)

7. Detail of recommended vacant seats in the Board after counting

SN	Name of Constituency & Area	Seat Category (General/Women/SC/ST)	No. of recommended	Reason for recommendation

			ded vacant seats	
1				
2				
3				

8. Any Court case arisen during election- YES / NO, if yes provide details in separate annexure.

9. Any other explanatory notes relating to conduct of election.

I, _____ (name of RO), declare that the above recommendations have been made after conducting the election as per the MSCS Act, 2002 and MSCS Rules, 2002 as amended by the MSCA (Amendment) Act 2023 and Amended Rules 2023

Place: _____ (Signature of RO)

Date: _____ Name and seal of RO-

Mobile Number-_____

Land Line Number-_____

Section – B (for Cooperative Election Authority only)

1. It is conveyed that the Cooperative Election Authority, has approved the recommendation of the Returning Officer as given in Section A above.

OR

Cooperative Election Authority has not accepted the recommendation of Returning Officer due to following reasons.

2. After declaration of result by RO the details of elected Board of Directors should be displayed in the website of the society and on the Notice Board of the Society. This may be ensured by Chief Executive of the society.

For Cooperative Election Authority

Phone Number

Seal

Date

**Format 19 N for Seeking Approval for Declaration of Election Result of the Office Bearer
(Under Rule 19 N)**

Section A – Election Summary (To be filled by the Returning Officer (RO))

1. General information	
(i) Name and Registration no. of the MSCS	:
(ii) (a) Whether polling held (Yes / No) If yes, provide date and time of polling	:
(b) If no polling is held, then indicate scheduled date of polling	:
(iii) Whether the election held peacefully (Yes / No) [In case No, please describe the instances of disruption, violence, etc. and their impact on RO's endeavour to conduct a free & fair election, in a separate sheet]	:
(iv) Whether the meeting to conduct election of Office Bearers has been chaired by Returning Officer	Yes / No Name of Returning Officer:
2. Information related to post of the Office Bearers (Pre-counting)	
(v) Name of post of Office Bearers as per Bye-Laws	:
(vi) Name of post of Office Bearers notified to be filled up through election	:
3. Information related to the contestants	
(vii) Number of valid contesting candidates - a. For President or Chairperson: b. For Vice President or Vice Chairperson:	
4. Information related to Board Meeting as per rule 19N (1)	
(viii) Date and Time of Board Meeting	
(ix) Venue of the meeting	
(x) Number of incumbent elected directors in the Board	:
(xi) Number of incumbent elected directors who attended Board meeting convened by RO	:
5. Information on un-opposed post and post for which polling was held	
(xii) Name of posts recommended to be filled up un-opposed,	
(xiii) Name of posts for which polling was held	

6. Candidate-wise voting details and recommendations of RO					
6 (a) For the post of President or Chairperson (in descending order of number of votes obtained)					
SN	Name of contestant, Father / Husband Name, Address & Mobile No	Membership No.	Elected unopposed under rule 19N (4)	If polling held, no. of votes obtained	Recommendation of the RO – proposed to be elected (Yes / No)
6 (b) For the post of Vice-President or Vice-Chairperson (in descending order of number of votes obtained)					
SN	Name of contestant, Father / Husband Name, Address & Mobile No	Membership No.	Elected unopposed under rule 19N(4)	If polling held, no. of votes obtained	Recommendation of the RO – proposed to be elected (Yes / No)
7. Detail of recommended vacant seats of Office Bearer after counting					
SN	Name of post recommended to be vacant	Reason for recommendation			
1					
2					

8. Any Court case arisen during election- YES / NO, if yes provide details in separate annexure

I, _____ (name of RO), declare that the above recommendations have been made after conducting the election as per the MSCS Act, 2002 and MSCS Rules, 2002 as amended from time to time.

Place:

(Signature of RO)

Date:

Name and seal of RO-

Mobile Number-_____

Land Line Number-_____

Section – B (for the Cooperative Election Authority only)

1. It is conveyed that the Cooperative Election Authority, has approved the recommendation of the Returning Officer as given in Section A above.

OR

Cooperative Election Authority has not accepted the recommendation of Returning Officer due to following reasons.

2. After declaration of result by RO the details of Office Bearers should be displayed in the website of the society and on the Notice Board of the Society. This may be ensured by Chief Executive of the society.

For Cooperative Election Authority

Phone Number -----

Seal

Date

PROFORMA TO BE SUBMITTED BY THE MEMBER SOCIETY TO THE RETURNING OFFICER [UNDER RULE 38(3) of MSCS ACT] and UNDER RULE 19H (5), 19H(6), 19H (7), of MSCS RULE TO SEND THE NAME OF DELEGATE FOR GENERAL BODY MEETING.

	Particulars	Details	
1.	Name of Member Society/Institution		
2.	Address of Member Society/Institution		
3.	Membership number of Society		
4.	Details of delegate:		
	a) Name		
	b) Position (Chairman/Chief Executive/Director/Administrator) held by the delegate		
	c) Society address of the delegate for correspondence and telephone and Mobile number and Father's name		
	d) Specimen signature of the delegate duly attested		
	e) Signature attested		
	(Name & designation of the person attesting the signature)		
5.	Nomination details	Board Resolution No.	Date
	(original copy to be enclosed*)		

6.	Name of the Board/Administrator competent to nominate	
7.	Date of expiry of the term of Managing Body/Board	

Declaration: I _____ (NAME) _____ hereby declare, to the best of my knowledge and belief, that the delegate has not incurred any disqualification of membership of this society/institution under Section 29 of MSCS Act and is not disqualified for being a member of the Board of the _____ under Section 43 of MSCS Act and all pertinent sections of the MSCS Act 2002 as amended in 2023, its associated rules, and the bye-laws of the Society (Name of the Society)

(Signature of Chairman/Secretary/Managing Director
/Chief Executive Officer/Administrator)

Date:

Place:

Seal of the Society/Institution

* Please enclose original copy of the Resolution

Note: - This duly filled Proforma should reach to Returning Officer at least 21 days prior to the date fixed for the General Body Meeting (Date of Polling)